| AUTHOR | Valdes, Alice L. |
| :---: | :---: |
| TITLE | Conditions of Education in Delaware. 1986. |
| INSTITUTION | Delaware State Dept. of Public Instruction, Dover. |
| REPORT NO | DEPI-95-01/86/12/03 |
| PUB DATE | Apr 87 |
| NOTE | 73 p . |
| PUB TYPE | Reports - Research/Technical (143) |
| EDRS PRICE | MF01/PC03 Plus Postage. |
| DESCRIPTORS | Academic Achievement; Comparative Analysis; |
|  | *Educational Assessment; *Educational Environment; |
|  | Educational Opportunities; Educational Status |
|  | Comparison; Elementary Secondary Education; |
|  | Individual Needs; Mission Statements; *Outcomes of |
|  | Education; Public Support; *Resource Allocation; |
|  | *School Effectiveness; School Personnel; State Norms; |
|  | *Statewide Planning; Statistical Inference |
| IDENTIFIERS | *Delaware; Indicators |

## ABSTRACT

Prepared by a state educational planning committee, this report uses key indicators to describe the status of the Delaware school system. Sets of comparative data selected from various national studies and from state surveys appear throughout the report. The statistical material is supplemented with descriptions of trends and discussions of the implications of the data for the condition of state schooling. The 30 indicators are clustered in 4 broad categories, which are presented as document sections. An introduction sets forth the study's purpose and methodology. "Outcomes," the first section, defines state goals and compares Delaware students' academic performance and educational transition with those of other groups. The indicators of such outcomes include basic skills achievement, Scholastic Aptitude Test scores, and graduates' educational/occupational attainment. The second section, "Resources," focuses on the resources that the school system has at its disposal. Data pertaining to fiscal allocations and expenditures per pupil are interpreted. A discussion of human resources includes data on class size, quality of the teaching force, and quality of support services. Concerns about the status of instructional resources are expressed. "Context," the third section, compares state survey findings with national indicators that reflect the status of school environment, special need requirements, and public attitudes toward schools. The final section, "Program and Policy," provides comparative data and descriptive information about educational opportunities. $=$ Jourse offerings, dropout prevention, and provisions for academic diversity are examined. Appended materials offer 20 reference notes, names of committee members, and tables of comparative test scores. (CJH)

[^0]
# CONDITIONS OF EDUCATION IN <br> DELAWARE 

## By: Alice L. Valdes, State Supervisor. ट̌ducational Planning

## the delahare department of public instruction

William B. Keene, State Superintendent James L. Spartz, Assistant State Superintendent Administrative Services Branch Wilmer E. Wise, State Director. Planning. Research and Evaluation Division

This publication is available in microfiche from the Bureau of Archives and Records, Hall of Records, P.0. Dox 1401, Dover, Delaware 19903, and printed in the U.S.A.

The State of Delaware is an equal opportunity employer and does not discriminate or deny service: on the basis of race, color, nationa origin, sex, handicap, and/or age

## Delaware State Board of Education



Charles E. Welih Wilmington President


Kenneth V. Hilton Marabou Meadows


Elise Grossman Wilmington Vue-prestent


Kent S. Price Lewes


Donald E. Cielewich Greenville

R. Jefferson Reed Dover


Richard M Farmer New Castle


William B. Kcene
Secietary

## Officers of the Department of Public Instruction

Townsend Building<br>P. O. Box 1402<br>Dover, Delaware 19903

William B Keene, State Superintendent<br>John J Ryan. Deputs State Superintendent<br>Jack P Varsalona. Admmotrative Assistant<br>Sidnes B. Collson. Awistant State Superintendent<br>Instructional Services Branch<br>James L. Spart, Assistant State Superintendent<br>Admınotrative Services Branch

## ACKNOWLEDGEMENTS

We wish to acknowledge the contributions of the many people who were instrumental in the preparation of this publication.

Special appreciation is due those who served on the committee to consider and identify important educational indicators for Delaware's school system and to those staff members of the Planning, Research and Evaluation Division of the Delaware Departmert of Public Instruction whose annual reports contributed so richly to the statistical information presented here.

Wilmer E. Wise,State Director
Flanning. Rescarch and Evaluation Division
And
Alice L. Valdes,State Supervisor. Educational Planning

TABLE OF CONTENTS
INTRODUCTION ..... 1
Delaware Efforts ..... 1
Educational Indicators ..... 2
OUTCONES ..... 3
Academic Learning: Student Performance Trends ..... 3
Basic Skilis - Reading, Language, Mathematics ..... 3
Writing ..... 4
College-Bound Students - Scholastic Aptitude Test ..... 5
College-Bound Minority Students ..... 7
National Merit Scholarship Competition ..... 7
Transition from School ..... 8
Delaware Educational Attaiment ..... 9
Education and Employnent ..... 10
High School Program and Education/Employment Status ..... 11
Oropouts ..... 12
RESOURCES ..... 12
Fiscal Resources ..... 12
Source of Funds ..... 12
State Fiscal Commitment to Education ..... 13
Expenditure Per Pupil ..... 13
Total Current Expenditures ..... 13
Per Pupil Expenditure by Type of Service ..... 14
Relationship Between Units and Enrollments ..... 15
Human Resources ..... 16
Class Size ..... 16
Delaware Unit System ..... 16
Student Teacher Ratio ..... 17
Quality of Teaching Force ..... 17
Educational Level and Experience ..... 17
Quality of Teachers in Critical Areas ..... 17
Ability of the System to Secure Teachers ..... 18
Ability of the System to Compete for Teachers ..... 19
School Support Services ..... 20
Support Services - . Special Case ..... 21
Instructional Resources ..... 22
Current Concerns ..... 22
CONTEXT ..... 22
Special Needs Students ..... 22
Public Attitude Toward Schools in Delaware ..... 24
Confidence in American Institutions ..... 24
Rating of Public Schools ..... 24
PROGRAM AND POLICY ..... 26
Academic Opportunity - Course Offerings ..... 26
Oropout Prevention Programs ..... 28
Provisions for Academic Diversity ..... 29
APPENDIX ..... 30

## INTRODUCTION

The Delaware school system has made significant progress in serving the educational needs of the State. If Delaware schools are to continue to progress, it is essential that interested citizens be informed about the condition and status of their schools.

The Council of Chief State School Officers is sensitive to the need for information on the part of the public. At their 1984 annual meeting in Wilmington, Delaware, the Council recommended that each state develop a:
"systematic approach to monitoring the status of education . . . and publish a yearly report which contains displays and analyses of cross-sectional trend data showing the conditions of its educational system . . ."

DELAMARE EFFORTS - In Delaware, the Planning, Research and Evaluation Division of the Department of Public Instruction initiated an aciivity to identify educational irdicators essential in a report on status and trends in education.

Ideally, the set of indicators selected to destribe the status and condition of the stat !'s school system would include all critical components having significant, established relationship to desired educational outcomes. Such a set has yet to be identified.

The set of indicators actually selected for this publication reflect important aspects of education considered essential to an understanding of the condition
and status of the state's school system. Extensive sets of cata that reflect the status of education are collected and analyzed annually at national and state levels. More emphasis has been given in this publication to the selection and condensation of these data and in describing trends than to the development of new measures or to the acquisition of new dat?. Statistical data alone cannot communicate the complexity of an educational system or the comprehensiveness of services offered. In the interest of improving cormunications, this putilication supplements statistical data with explanatory and descriptive material.

Irdicators for the Delaware School system are clustered in four broad areas.

- Outcomes - data pertaining to the performance of Delaware students in comparison with ot.ier groups
- Resources - data pertaining to some of the resources that the delaware school system has at its disposal
- Cuntext - data pertaining to the context in which education takes place in Delakare
- Program and Policy - data and descriptive information about the services and opportunities provided by the formal educational system.

A broadly representative group of 14 educators worked on a committee to identify a set of indicaters for the state's educational system as a whole. A list of committee members is included in the Appendix. The cormittee has agreed on 30 indicators in 4 broad categories.

## EDUCATIONAL INDICATORS

|  | Pran | Indicator |
| :---: | :---: | :---: |
| Ontcomes | Student Performance | Qasic Skills Achievement, Grades 1-d College Aptitude <br> Academically Talented 7th Grade Students Merit Scholarship Progra |
|  | Transition from school | Students qualifying for uiplome Educational/Occupational status of Graduates |
| mesources | Fiscal Resources | Fiscal Effort Expenditures per Pupil Fiscal allocations |
|  | Homan Mesources | class size <br> Quality of resehing force Quality of Support jervices quality of ienchers in Critical areas ability to Secure Staff for sehools Ability to Compete for Avallable reachers * Attractiveness of reaching as Career choice |
|  | Instructional resources | Student Access to Computers Currency of Tertbooks |
| Contert | School Environment | *Safe and Orderly |
|  | Public attitudes romed schools | Cenfidence in Schools Rating of Schools |
|  | State Population ** Characteristics | Total Population <br> * Urban/Suburban/Rural <br> * and Size Oistricts <br> modian Education Level <br> Pa- Capita Income |
|  | Special Meed Students | \$ s Poverty Level or AFDC Limited English :ncicapped |
| Progren and Policy | Acsdemic Opportunity | Breadth and Depth of Academic Dfferings |
|  | Vocational Irain. My Opportunity | * Breadth and Depth of Vocational offerings |
|  | Student Progran Selection | * Student Prcgrm and course selections |
|  | Dropout Pievention | Graduation Rates; Programs to Retain in School |
|  | Provisions for Academic Oiversity | Special Education, Advanced Studies, Advanced Placement, Remedial, etc |
|  | Provision for Oiverse Student Interests/Talents | * Arts, Humanities, etc |
|  | Equity Issues | - Bilingual. Migrant, Homebound, Minorities, Access for Sp. Ed |

[^1]
## OUTCOMES

Outcomes pertain to the mission, purpose or goals of the school system. Goals for the Delaware school s./stem are:

Education in Deldware will provide the opportunity for each learner, to the extent of his individual ability. to:

* Acquire a mastery of basic skills required for obtaining and expressing ideas through the effective use of words, numbers, and symbols.
* Develop attitudes and competencies which facilitate learning.
* Develop vocational or professional competence.
* Acquire habits and attitudes necessary for respon:ible citizenship.
* Understand the elements necessary for his physical and emotional well being.
* Develop a concern for moral, ethicai, and spirit'ral values.
* Appreciate his own worth as a memoer of society.
* Develop an understanding and apnreciation for humanities and the arts.
* Develop an appreciation of the family.

The goals comprehensively address the need to provide opportunity for social, cultural, at zdemic and vocational development.

## STUDENT PERFORMANCE

Student academic learning is the primary goal for the school system. Student performance on statewide tests provide a measure of student achievement. Test data are important to both public and private groups insofar as they indicate the educational development and readiness of Delaware students to pursue and profit from higher educational opportunities, job opportunities, and ultimately to contribute to the society at large.

It is important to remember that test data reflect the impact of a variety of influences on student learning. Those influences include societal, family, peer group, schooling, and the students' own developing individualities, talents, choices and goals. It is likely that no influence is stronger than that of the family.

## GASIC SKILLS - READING, LANGUAGE, MATHEMATICS

The acquisition of basic reading, language and mathematic skills by pre-high school students is one of the most important responsibilities the schools have. Basic skills are essential to continuer success in school.

Results from the 1986 state testing program show that Delaware students on the average, including all but severely handicapped students, score well above the national average in all basic skill areas at all grade levels.


The Figyre shows national and Delaware averages for 1986 it jraci:s 3, 5, and 8 for the three major subtesis. (Resilts "or the years 1981-1985 are shown in Table k - 1 in the Apps, $(x)$. over the last six years, Delaware students have scur iuell above the national average on two different test tathries.

Also, in Celiware a nach smaller proportion (10-15\%) of students in pre high school grades score in the very low score range in comparison with the national sample where, by definition, $25 \%$ of student scores fall. (See also rable A-3 in the Appendix).


WRITING
Because of high public interest $i_{\text {a }}$ basic skills and the general perception that standardized multiple-choice tests are inadequate for assessing writing skills, the Delaware Educational Assessment Program conducted a special assessment of writing performance in 1981-85 that required 9ih grade students to compose a letter and an essay. Various essential dimensions of each writing exercise were scored by specially trained scorers.

The large majority of letters composed by students were judged acceptable on all dimensions scored. On the composition exercise, $91 \%$ of the papers were judged acceptable in organization, and approximately twe thirds were acceptable in providing supporting detail and in mechanics and gramatical usage. (See also Tables A-4 and A-5 in the Appendix.)


A second aspect of student achievement that is of broad public interest is the extent to which college-bound students are prepared for college.

Verbal and mathematics Scholastic Aptitude Tests administered by the College Entrance Examination Board are measures of student performance in reading comprehension, vocabulary, verbal reasoning and quantitative problem solving, all important to success in a broad range of academic programs.

National annual results from administration of the Scholastic Aptitude Tests (SAT) have shown that a steady decline in average scores for college-bound students electing to take the tests began in the mid-sixties and continued until the early eighties. A "blue ritbon" panel convened by the college Board to study the decline in average scores concluded that minor portions of the decline could be attributed to each of two categories, l) school related factors and 2) technical and societal change while a major portion of the decline was clearly due to a change in the composition of the student group taking the test. 2

Some have interpreted the change in the composition of the student group taking the SAI as indicative of social and educational gains reflected in rising aspirations by student groups who in times past would not have aspired to attend college at all. Other ' ve ignored the change in the composition of the student yroup taking the test and have attributed the decline solely to change in quality of educational services.

There has been a strong inclination to compare states, school districts and schools on the basis of SAT scores alone. The College Board has consistently recommended against this comparison and has pointed out that the SAT is inappropriate for comparati $e$ purposes "because the percentage of SAT-takers varies widely among the states, and because the test-takers are self-selected." The College Board goes on to say that the most significant factor to be
considered in attempting to compare SAT scores across states is the participation rate. Generally, the higher the percentage of students taking the test in a state, the lower the average for the state. In states where a small percentage of college-bound seniors take the SAT, those students typically have strong academic backgrounds and intend to apply for admission to the most selective colleges in the nation. A person attempting to use the SAT score should also understand other factors that are related to SAT performance. They include, according to CEEB, "academic courses studied, family background, sex of student and the education of the parents." ${ }^{3}$

## Delaware and the Mation

In Delaware, about $50 \%$ of high school seniors currently take the SAT. The SAT performance uf Delabare students on the verbal section has consistently been above the national average for 15 years and on the mathematics section has been equal to or above the national average in ten of the last 15 years. State data have only been available for that period of time. The charts below provide comparisons between Delaware and the Nation for the ten year period 1976-17 to 1985-86. Point differences between Delaware and the nation shown for mathematics since 1982 are on the order of 1 or 2 points.


SAT MATHEMATICS MEAN SCORES


When compared with other states with high ( $\geq 50 \%$ ) participation rates, Delaware has ranked fourth or higher in each of the last three years.
table 1
SAT SCORES 1984 81986
STATES WIIH SOK OR ABOVE PARTICIPAIION RATE

| State | 1984 |  |  |  | 1986 |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Verbal | Math | Iotal | Rank | Verbal | Math | Iotal | Rank |
| New Hampshire | 448 | 483 | 931 | 1 | 450 | 485 | 935 | 1 |
| Vermont | 437 | 410 | 901 | 2 | 442 | 4,4 | 916 | 3 |
| Delaware | 433 | 469 | 902 | 4 | 442 | 415 | 911 | 2 |
| Connecticut | 436 | 468 | 904 | 3 | 440 | 414 | 914 | 4 |
| Maryland | 429 | 468 | 897 | 5 | 436 | 475 | 911 | 5 |
| Massachusetts | 429 | 467 | 896 | 6 | 436 | 473 | 909 | 6 |
| Virginid | 428 | 466 | 894 | 7.5 | 435 | 473 | 908 | 7 |
| New York | 424 | 410 | 894 | 7.5 | 421 | 471 | 898 | 8.5 |
| Pennsylvania | 425 | 462 | 881 | 9 | 429 | 465 | 894 | 10 |
| Rhode Island | 424 | 461 | 885 | 10 | 432 | 466 | 898 | 8.5 |
| New Jersey | 418 | 458 | 876 | 11 | 424 | 465 | 889 | 11 |

## College-Bound Minority Students

A recent report issued by Educational Testing Service ${ }^{4}$ (ETS) states that "The most ignored fact of many of the reform reports is that the academic performance of minority students is improving."

In Delaware, black students have made impressive progress, increasing their scores on the Scholastic Aptitude Tests at more than twice the national rate, according to data provided by ETS. 5 The data show that between 1976 and 1984, average combined SAT scores for black students nationally improved by 29 points, while average combined SAT scores for black students in Delaware increased 66 points. The increase was accompanied by a $30 \%$ increase in the number of black students who took the SAIs (from 290 to 375 ).


Annually, over a million students, mostly high school juniors, participate in the National Merit Scholarship program. In the fall of the following year about 15,000 high scoring students are recognized as semi-finalists. Of these, about 13,500 meet requirements for finalist standing. Only finalists are considered for Merit Scholarships.

Part of the process requires that participants take the Preliminary Scholastic Aptitude Test (PSAT) no later than the llth grade. Semi-finalists represent the highest scores in each state. The nationwide group of 15,000 semi-finalists includes about half of one percent of the high school seniors in each state, and the number in a state is proportional to its percentage of the U.S. total of 12th graders.

To designate semi-finalists, the Selective Index scores of eligible students are arranged in descending order withina state, the lowest score for those included becomes the "cutoff" (qualifying) score for semi-finalists in the state.

Delaware's "cut-off" score on the PSAT, used to identify semi-finalists in the National Merit Scholarship competition, is consistently among the highest in the nation. Table 2 shows that few states match or exceed it.

## TABLE 2

MATIOMAL MERIT SCHOLARSHIP PROCRMM SEMIFIMALISTS "CUT OFF" SCORES

|  | SEMIFIMALISTS "Cut off" |  |
| :---: | :---: | :---: |
| Year Report Published | States in U.S.A. With "Cut Off" Scores Higher Than Delaware | States in U.S.A. With "Cut Off" Scores Sme As Delamare |
| 1978 | Connecticut | Maryland, Mew Jersey Wew York |
| 1979 | Connecticut | Massachusetts <br> Mew Jersey, New York |
| 1980 | Connecticut, New Jersey Marylard, New York Massachusetts, virginia |  |
| 1981 |  | Connecticut |
| 1982 | Connecticut Massachusetts | Maryland |
| 1983 | Conmecticut Massachusetts, Maryland New Jersey, Wew York | virginia |
| 1984 |  | Connecticut Maryland |
| 1985 | Connecticut Maryland Ned Jersey | Mew York |
| 1986 | Connecticut Maryland Now Jersey | Massachusetts Mew York |

Source: Guides to the National Merit Scholarship Program.

## TRANSITION FROM SCHOOL

Schools today serve a broader segment of the population than at any time in the past. It is easy to lose sight of the real gains made in providing access to educational opportunities. Memory serves well that portion of the population who completed high school before 1940 in recalling that all of their high school classmates had attained high levels of literacy. What is not recalled is that high school graduates at that time represented a very select group.

According to a special study of education in the United States from 1940-83 conducted liy the U.S. Census 8ureau "It is perhaps surprising to find that less than 45 years ago only 38 percent of young adults $(25$ to 29 years old) had attained a high school diploma or more. Put differently, in 1940 a solid majority of young adults were either high school dropouts or had never gone beyond elementary school."6

## DELAMARE EDUCATIONAL ATTAINMENT

In Delaware for the period 1940 - 1980, U.S. Census Bureau ${ }^{7}$ figures show that for the entire group of adults age 25 years and over the percentage with a high school diploma or more increased from 23\% in 1940 to $68 \%$ in 1980. The median number of years of schooi completed in each of those years respectively was 8.7 and 12.5. This accomplishment is all the more significant because the number of persons in the age group 25 years and over has more than doubled in the same period of time.


The relationship between education and work has also changed greatly over the last 35 years. As Hillard Wirtz, former Secretary of Labor described the change -
"Just a generation ago, at the half-way mark in the century, the passage from school to what came after it was virtually standardized and relatively routine. There were two courses: you went on to college or you didn't. There was almost always a precise point in time when education ended and work started . . . Twenty-five years ago three out of every four boys and girls completed their schooling, once and for all, between the ages of 16 and 18, then they went to work, either in paid employment in commerce or in unpaid enployment in the home. Most of the other 25 percent went on through four years of liberal arts college, a few on through graduate school, and then they, too, clused the academic doors behini them for good . . . This picture is sharply different today in several importzat respects, all of them involving admixtures of education - or training and work. . . .
"The percentage going on to some form of postsecondary educat:on has doubled in 25 years. A substantial part of this additional education has a strong technical or vocational orientation. Vocational education has developed significantly new forms at both the secondary and postsecondary levels. . . .
"The short of it is that education and work are no longer separate and distinct chapters in people's lives. The passage from school to emplyyment, once a matter of moving almost in a moment across a boundary line, has become in many cases a four to eight year transition marked by changing combinations of general education, specialized institutionalized training, short-tenm hiring out of various kinds, and then more permanent employment often including substantial training elements in its early stages." 8

Data obtained in annual follow up surveys of graduates ${ }^{9}$ conducted by the Delaware Department of Public Instruction show the educational/employment status for the graduating classes of 1982-85.

TABLE 3

| PERCENTAGE OF GRADLATIMG CLASS BY EMPLOYHENT STATUS 1982-1985 |  |  |  |
| :---: | :---: | :---: | :---: |
| Status | Clas | C.lass | Class |
|  | 1982 | 1984 | 1985 |
| Employed | 50.0\% | 55.78 | 55.3\% |
| Not continuing education | (20.9) | (33.1) | (32.4) |
| Also continuing education | (21.1) | (22.6) | (22.9) |
| Unemployed | 36.7\% | 30.1\% | 29.7\% |
| But continuing education | (26.3) | (23.2) | (23.4) |
| Mot continuing education, seeking job | (8.1) | (4.1) | (4.4) |
| Mot continuing education, not seeking job | (2.3) | (2.9) | (1.9) |
| Military Service | 5.1\% | 5.4\% | 5.2\% |
| No status | 8.2\% | 8.7\% | $9.7 \%$ |
| Total Number of Respondents |  |  |  |
| To Survey | 4,720 | 3,964 | 3,647 |
| waturn Rate | 66.1\% | 62.1\% | 64.88 |

Source: Follow-up of Graduates Surveys, Delaware Department of Public Instruction Planning, Research and Evaluation Division, 1981-1985.

The data show that the transition students make today does indeed involve admixtures of education - or training and work. For the class of 1985, approximately $46 \%$ are continuing some form of education, about $60 \%$ are in civilian ur military segments of the work force. Only $2 \%$ report that they are neither continuing their education nor seeking employment.

## HIGH SCHOOL PROGRAMS AND FOUCATION/EMPLOYMENT STATUS

The follow -up survey also supports examination of other important questions for the class of 1985.

- How does the high school experience relate to post high school activities?
- Are the majority of students who elected a high school vocational program entering the work force directly from high school?
- Are the majority of high school college preparatory students engaged in continuing education?
- Do high school program choices limit or hold open career opportunities?

The data show that the majority (approximately 84\%) of students who elected a college preparatory program are continuing their education, while a majority of students electing either a vocationei or general program are employed in either civilian or military jobs, approximately $63 \%$ and 56\% respectively. The data also show that approximately $27 \%$ of vocational students and approximately $33 \%$ of general education students are continuing their education.


11

Of continued concern is the number of Delaware pupils who do not graduate. The job market for these students is bleak. Evidence has accumulated that the high school dropout will earn less than the high school graduate, experience more unemployment and generally be relegated to lower-skill jobs.

According to the annual dropout study conducted by the planning, Research and Evaluation Division of the Department of Public Instruction: 10
"Between 2,100 and 3,000 students in grades 9-12 dropped out of Delaware public schools during each of the past six years. Although an overall decline in dropout rate from 7.9 percent to 7.6 percent occurred between 1980 and 1985, the more significant finding of this study may be that the overall dropout rate has gone up each year for the past three consecutive years, from 6.9 percent in 1983 to 7.6 percent in 1985". The figure shows dropout rates for the period 1979-1984.

## RESOURCES

## FISCAL RESOURCES

Educational administrators have long recognized the relationship between the raising and distribution or fiscal resources and the quality of education. Two central issues are of foremost concern - equity in taxation and equality in educational opportunity. Both are complex issues. Both deal with the fundamental question of how best to match resources to needs.

## SOURCE OF FLNOS

In 1985-86 Delaware ranked seventh* among states with regard to the percentage of funds provided by the state. This condition permits more equitable funding among school districts than is the case in states where a high percentage of funds are locally provided. The figure shows the percentage of funds from federal, state and local sources.

*Based on NEA estimates for 1985-8611.

State fisca' ulicy also provides equalization funds to address persistent fiscal inequities among districts.

## STATE FISCAL COMMITMENT TO FDUCATION

A composite index of fiscal commitment to education has been devised by the federal bepartment of Education. The index defines each state's effort to finance public schools in terms of total state and local revenues, state wealth (personal income), with wealth weighted by the portion of state population enrolled in public schools (to reflect a student "share" of public services).

The chart State Fiscal Effort for Public Elementary and Secondary Schools, State Effort by Rank, 1982-83, reproduced here in part, provides for a comparison of effort from 1973 to 1983 for states in the region.


While most states increased effort to finance public schools, a few decreased effort over the decade of 1913-1983.

When all states are included, Delaware dropped from a rank of 13 in 1972-73 in state effort to finance public schools to a rank of 11 in 1982-83.

## EXPENDITURE PER PUPIL

The statistic, expenditure per pupil, is frequently used in comparing educational systems state to state. The statistic is computed by dividing total current expenditures by enrollments. Enrollments are either average daily attendance or average daily membership. Membership is always higher than daily attendance, hence per pupil expenditures based on average daily attendanice is higher than that based on membership.

Estimates assembled by the National Education Association 12 for 1985-86 show that Delaware ranked ninth among the states in estimated current expenditure per public school pupil in average daily attendance. The actual oer pupil expenditure was $\$ 4615$.

This statistic does little to communicate to the public how educational funds are spent, how the per pupil. expenditure relates to types of services provided, how state funds are allocated to student groups on a need basis, or why decreases in enrollments between 1970 and 1983 affected educational funding so little. The remainder of the fiscal resources section will attempt to provide this information.

## TOTAL CURRENT EXPENOITURES

Percentage allocations by budget categeries are shown below for total current expenditures for school year 1985-86.


The chart shows that instruction accounts for 55\% of total expenditures plus a major portion of the $18 \%$ for employee benefits. Administration accounts for 5\% of total expeliditure and a minor portion of the 18\% for employee benefits. Other non-educational expenses (i.e. buildings, transportation, etc.) account for about 20\% of educational funds.

Administrators are responsible for instructional and non-instructional services.

## PER PUPIL EXPENDITURE BY TYPE OF SERVICE

Although allocations by budget categories help in understanding how funds are accounted for, they do not translate easily into services provided. For those whose only association with schools was as a student, it is easy to lose sight of the varieties of services, educational and non-educational, provided and the varieties of persons required to provide them.

Table 4 shows how the per pupil expenditure would be distributed across types of services if each student received an equal share of all services provided. Over 15\% of the per pupil expenditure is spent on services to students and on buildings. Another $19.47 \%$ is expended for fixed costs.
table 4


The previous table shows how the per pupil expenditure would be distributed among salaries and other costs for services to students, if costs were distributed equally among students. Of course they are not. For example, while the overall average per pupil expenditure was $\$ 4615$, the average per pupil expenditure for autistic pupils is about $\$ 36,000$.

## RELATIONSHIP BETWEEN UNITS ANO ENROLLMENTS

In Delaware, State funds are allocated on a unit basis. The number of students required for a unit for high need
students is much smaller than for regular students. Unit size for primary and elementary students is smaller than for secondary students. The relationship between units and enrollments for regular, vocational and special education for the period 1970-1986 is shown in the figure below.

The chart shows that although enrollments decreased by a large number between 1970 and 1983, the number of units did not. This was due to a reduction in unit size for regular and special education stucients and to an increase in the number of units for special education students, all categories of which require fewer students per unit than for regular students.


## HUMAN RESOURCES

The quality of a state's school system uitimately depends on the quality and comprehensiveness of services provided to children. Teacher's are central to the primary service provided by schools, instruction. They are the schools single most valuable resource.

## CLASS SIZE

Small class size in and of itself is frequently perceived as indicative of quality. Presumably, the personal attention provided students in small classes is highly valued. However, research indicates that student achievement gains attributable to class size are associated with drastic reductions in class size, on the order of 15 students per teacher. Research also points out that smaller classes, in and of themselves, do not insure iacreased
achievement. That, it appears, is a function of quality of instruction, classroom management and several other variables.

## Delaware Unit System

Unfortunately, even small reductions in class size for large numbers of students is extraordinarily expensive. Delaware administrators responsible for fiscal matters have advocated a unit system for allocation of funds by which severity of need is considered in establishing the number of students needed for a unit for funding purposes. The structure of the unit system for 1986-81 is shown in the figure below. The chart shows, for example, that 4 deaf/blind students or 20 secondary students are counted as 1 unit.


The student teacher ratio is the only approximation of actual class size currently available. According to a recent study completed by the Delaware Department of Public Instruction, the overall pupil/teacher ratio in Delaware has declined from 25.3 in 1966-67 to 16.6 during the $1984-85$ school year. "The average pupil/teacher ratio in regular classrooms in $1984-85$ was 18.3 while in enecial classroums the average ratio was 9.4." 13

## QUALITY OF TEACHING FORCE

The quality of the teaching force is of critical importance to Delaware schools. New teacher applicants for certification are administered an examination to screen out thinse lacking essential skills. The state prescribes the academic prepeation teachers and others must have to be eligible for certification. Maintenance or improvement of the quality of the Delaware teaching force in the future will require a ready scurce of new, well-qualified teachers and an ability to compete for the dwinding number of persons preparing to teach.

## Educational Level and Experience

Nationwide, according to Patricia Graham, Professur of History and Education, leachers Coliege, Columbia University, "As late ds 1940, some 40 percent of city school teachers and 62 percent of rural teachers taught without a bachelor's degree. Ry 1971, over 97\% of all teachers had a bachelor's degree, and 27\% had a master's degree." 14

Although there is no guarantee that advanced degrees make for better teaching, it is assumed that for teachers as for students, additional years of schooling are desirable. In the absence of better indicators of the quality of the Delaware teaihing force, the degree status and years of teaching experience are shown for Delaware teachers in Table 5.

EDUCATIONAL LEVEI AND AVERAGE EXPERIENCE OELAMARE TEACHERS 1985.86


Source: Report of Educational Statistics 1985-86. Delaware Department of Public Instruction, Dover, DE.

The data show that better than $99.5 \%$ of Delaware teachers ilave bachelor's degrees and $36 \%$ have master's degrees or mure. In the interest of encouraging teachers to continue their education, the state assumes the bulk of costs for advanced educational courses in State institutions.

## Quality of Teachers in Critical Areas

Many are aware that a nationwide shortage of qualified science and mathematics teachers is developing. A recent stidy completed by the Delaware Department of Public Instruction states, "the most severe shortage [in Delaware] occurs in the subject areas of mathematics and science." 15 At the same time that a shortage is developing, groups such as the National Science Board on Pre-college Eduration in Mathematics, Science and Technology are suggesting upgrading the requirements for mathematics and science teachers.

Delaware educational leaders are cognizant of the importance of the quality of instruction in these areas. To this end, the state legislature has allocated funds and the State Board of Education has established programs to provide incentives and support to undergraduate students and teachers to prepare for teaching in these areas. Delaware will also administer some $\$ 450,000$ in new federal fuiuts fur the training of science and mathematics teachers.

## Ability of the System to Secure Teachers

The ability of the system to secure teachers is constrained by the availability cf education graduates. A study of teacher supply and demand ${ }^{16}$ shows that in 1984-85 Delaware public schools employed 169 new regular elementary
and special education teachers while Delaware institutions graduated only 136 . The study projects a continuing decline in available Delaware graduates and increased demands through the next decade as "l) pupil enrollments continue to increase, 2) greater opportunities develop for Delaware public school teachers to transfer, with salary advantages, to other school systems in neighboring states, 3) greater or?ortunities develop to make career changes, especially in fields requiring skills in mathematics, science and computers and 4) greater numbers of replacements for retirees are required." Eight hundred classroom teachers are estimated to de eligible for full retirement benefits within 3 years.

The figure below shows that a teacher shortage existed between 1965 and 1971, a teacher surplus existed between 1912 and 1983 and another teacher shortage began in 1984 and is projected to continue, more than likely beyond 1987.


41 18

## Ability of the System to Compete for Available Teachers

The ability of the school system to secure teachers for its classrooms is also constrained by its ability to compete with other localities for available teachers.

The firsi figure shows the average salary offered in 1985-86 for a beginning Delaware teacher with a bachelor's degree was $\$ 14,113$, the lowest beginning salary offered in any school district was $\$ 13,659$ while the highest was $\$ 16,085$. Salaries paid for beginning teachers are shown for $\mathrm{K}-12$ districts in contiguous areas in Pennsylvania, Maryland and New Jersey.


The second and third figures show similar data for teachers at mid career (master's degree and fifteen years experience) and for maximum years experience.



The figures show that Delaware salary schedules do not support Delaware school districts as they compete with surrounding areas for teachers.

To reiterate, the quality of Deiaware schools is evidenced, in part, by the range of support services provided to students and teachers. These include teacher and clerical aides, librarians, guidance counselors, psychologists, speech and hearing clinicians, -ses, social workers, home visitors and administrators.

The number of persons, by function, per 1000 Delaware students is shown in Table 6.
table 6
number of persons (fTE) by function in OELAWARE EOUCATIONAL WORKFORCE

PER 1000 PUPILS ENROLLED
1985-86


Listing persons by service function does not convey in any way the important contribution made by any single group. To illustrate the variety of services provided by a single group we present data on services provided by school nurses as a case in print. Major services include screening, physical examinations, care of sick and injured, and special health procedures. The total number of major services provided by school nurses, the percentage that resulted in referral for medical attention, and the percent of referrals receiving medical attention are shown in Table 1.

TABLE 1
Summary of healith and other services provideo oy school murses 1985-86

| 1985-86 |  |  |  |
| :---: | :---: | :---: | :---: |
|  | Iotal State |  |  |
|  | Total Number Services | Percent ${ }^{\text {a }}$ <br> Referred | b Percent Receiving |
| SCREENIMG |  |  |  |
| 81000 Pressure.......... | 21,433 | 2.2 | 94.4 |
| Dental. | 21,178 | 25.3 | 80.3 |
| Hearing. | 49,642 | 2.5 | 85.0 |
| Orthopedic. | 41,116 | 3.8 | 94.6 |
| Strep................... | 2,914 | 39.3 | 88.4 |
| Vision.................. | 64,492 | 7.1 | 72.2 |
| Pediculosis/Scabies..... | 14,962 | 2.6 | 96.5 |
| other................... | 13,650 | 12.0 | 80.0 |
| Total................ | 295,981 | 6.6 | 82.2 |
| PhYSICAL EXAMIMATIOWS 6.6 |  |  |  |
| In School................ | 8,085 | 13.4 | 58.8 |
| Private Physician/Clinic | 14,508 | 13.6 | 65.0 |
| Total................ | 22,593 | 13.5 | 62.8 |
| Care of sick and injured |  |  |  |
| Illnesses................ | 322,639 | 11.8 | 70.6 |
| Injuries................ | 136,796 | 5.8 | 73.5 |
| Miscellaneous........... | 200,141 | 2.6 | 48.7 |
| Total................ | 660,176 | 1.1 | 68.8 |
| SPECIAL Health proceouresc |  |  |  |
| Total................ | 190,618 | 2.8 | 88.3 |

aReferred for medical attention.
breceived medical attention.
${ }^{\mathrm{C}}$ Includes giving medications, ostomy care, catheterizations, tube feedings. Source: Instruction Division

In addition, school nurses reviewed approximately 131,000 records and reports, made approximately 5,000 presentations to various groups and participated in some 350,000 conferences. The total contribution of this group to the health and well being of Delaware . udents is difficult to estirate.

## CONTEXT

In a very real sense, education is an information industry. It is difficult to imayine a quality educational system that is out-of-daie. A major concern of administrators and teachers is keeping current with new knowledge and technologies.

## Current Concerns

Textbooks, particularly in Science and Social Studies, present special problems because new knowledge and information is produced at such a rapid rate. This was a matter of concern to 0elaware educators. State educational policy now requires school districts to review textbouks at least every five years.

A second current concern emerges from the impact computers have made in the blace. Many share the view that student familiarity with a computer as a learning and wurking tool is an important aspect of preparing students for the future.

Delaware has made significant progress in the last few years in ensuring the availability of computers fur student use. According to data provided by the Delaware Office of Information Systems and the State Supervisor of Educati Computing, the ratio of students to computers statewide is approximately 24 to 1 . None of the 19 regular and vocational schuol districts has a higher pupil to computer ratio than 51 to 1 . That is, in all school districts there is at least 1 computer for every 51 students.

## SPECIAL NEEDS

The federal report Indicators of Education Status and Irends 1985 states that:

Whatever school decisions are made on staffing and spending, ultimately the services to be offered must address the needs of the student who will attend. Some students' educational seeds differ in character and often in cumulative quantity, from those of others. A measure of needs for "extra" services is a key indicator of services schools must provide.

The table presents a composite index of relative requirements among states for special educational services. The index reflects the proportion of children who have some characteristics associated with special educational services and is weighted to account for the relative cost of providing these services.

The weights used in this instance are rough approximations of the actual costs eyoerienced by school districts across the country. In the future, better data and further analyses should lead to weights that are more reflective of actual costs.

- Studies have shown that many of the language minority children who are counted as limited English proficient (LEP) use English as their only or usual language. Based on these studies, the number of children who require special English language services because of their inability to
function in English is estimated to be substantially less than the 3.6 million LEP population (aged 5-11) estimate that served as the basis for the percentage distribution shown above. These data are, however, the latest available state by-State estimates of the LEP student population.

Data included in the table below are for states in the Mideast section of the country.

STUDENT CHARACTERISIICS
Composite Index of Educational Service Requirements

| State and Region | Percent Children 5-17 in Poverty 1980 | Percent Handicapped Children 1984 | Percent Limited English Proficient Children 1980 | Index <br> Educational <br> Services <br> Requirements | Classification on Index |
| :---: | :---: | :---: | :---: | :---: | :---: |
| United States | 18.3 | 10.9 | 9.6 |  |  |
| Mideast |  |  |  |  |  |
| Oelaware | :4.6 | 16.4 | 2.4 | 11.0 | Moderate |
| Oist. of Colunbia | 36.3 | 8.1 | 2.3 | 12.0 | High |
| Maryland | 11.9 | 13.3 | 2.2 | 8.0 | Low |
| New Jersey | 13.3 | 14.4 | 6.3 | 11.5 | Moderate |
| New York | 17.9 | 10.5 | 14.3 | 14.0 | High |
| Pennsylvania | 13.4 | 11.3 | 3.1 | 10.0 | Moderate |

Source: Indicators of Education Status and Trends 1985, Department of Education, Hashingtor, O.C.

## PUBLIC ATTITUDES

Two annual surveys (1984 and 1985) on education have been conducted for the Planning, Research and Ivaluation Division of the Department of Public Instruction by the Universit; of Delaware, College of Urban Affairs and Public Policy. Many questions are duplicates of those asked in "h1 same year in the Natiunal Ga:lup Poll.

## Conficence in American Institutions

In 1985, the Delaware public had more confidence in the public schools thaii in the courts, local governments, state governments, the national government, labor unions or big business Eighty-six percent of the respondents said they had a great deal or a fair amount of confidence in the pullic schools. Only 79\% had indicated that level of confidence in the previou. year.

Question: How much confidence do you, yourself, have in these American institutions to serve the public's needs - a great deal of confidence, a fair amount, or very little?

|  | DELALARE RESPOUTENTS |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} \text { A Great } \\ \text { Deal } \\ \hline \end{gathered}$ |  | Fair Anount |  | $\begin{gathered} \text { Very } \\ \text { Littie } \\ \hline \end{gathered}$ |  | $\begin{gathered} \text { Refused/ } \\ \text { Don't } \\ \text { Know } \\ \hline \end{gathered}$ |  |
|  | \% |  | \% |  | \% |  | \% |  |
|  | 1984 | 1985 | 1984 | $\underline{1985}$ | 1984 | 1985 | 1984 | 1985 |
| The Church | 48 | 48 | 42 | 38 | 8 | 10 | 2 | 4 |
| The Public Schools | 27 | 25 | 52 | 61 | 18 | 10 | 3 | 5 |
| The Courts | 14 | 12 | 50 | 58 | 30 | 24 | 6 | 6 |
| Local Goveriments | 12 | 21 | 60 | 60 | 21 | 15 | 6 | 3 |
| State Gnvermments | 14 | 23 | 62 | 61 | 19 | 12 | 4 | 4 |
| National Government | 10 | 17 | 55 | 62 | 29 | 18 | 6 | 4 |
| Labor Unions | $\stackrel{\square}{9}$ | 10 | 33 | 34 | 41 | 42 | 11 | 13 |
| Big Business | 7 | 12 | 47 | 53 | 36 | 26 | 10 | 9 |

## Rating of Public Schools

The cielaware pubiic gave the public schools in their cormunities higher grades in 1985 than in 1984 and higher grades than those given by the national sampie for their own community schools.

In Delaware, $49 \%$ of the persons interviewed in 1985 gave the schools in thi $\because$ communities a grade of $A$ or $B ;$ the previous year 45\% did so. In the nation, 43\% of the persons interviewed in 1985 year gave the schools in their
communities a grade of $A$ or 8 . Sixty-two percent of pe: sons who have children atiendirg public schools in Delaware gave grades of or 8.

Questior: Students are often given the grades $A, B, C$, $D$ and fAIL to denote the quality of their work. Suppose the public schools, themselves, in this community were graded in the same way. What grade would you give the public schools here?

| Ratings | Delaware |  | Nation |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 1984 | $\underline{1985}$ | 1984 | 1985 |
| A Rating | 10 | 9 | 6 | 9 |
| B Rating | 35 | 40 | 25 | 34 |
| C Rating | 32 | 36 | 32 | 30 |
| D Rating | 8 | 5 | 13 | 10 |
| Fail | 4 | 2 | 7 | 4 |
| Don't Kriow | 11 | 9 | 17 | 13 |

Delawareans gave lower grades to the nation's schools than to their own, but. assigned higher grades than did the ridional sample.

Question: How about the public schools in the nation as d whole? What grade would you give the public schools nationally $-A, B, C, D$ or FAIL?

| Ratings | Delar are |  | Nation |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 1984 | 1985 | 1984 | 1985 |
| A Rating | 3 | 3 | 2 | 3 |
| B Rating | 25 | 31 | 17 | 24 |
| C Rating | 43 | 46 | 38 | 43 |
| D Rating | 10 | 5 | 16 | 12 |
| Fail | 2 | 2 | 6 | 3 |
| Don't Know | 16 | 13 | 21 | 15 |

When Delawareans were asked to grade various aspects of schools in their communiiier, highest grades went to school physical plants, the curriculum and the handing of extra curricular activities. Those aspects receiving the smallest percentages of high grades in 1985 were the behavior of students, the way discipline is handled and preparing for jobs those students not planning to go to college.

Question: Using the $A, B, C, D$ or FAll scale again, please grade the public schools in this community for each of the following:

|  | Deldware - 1985 |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\frac{1}{x}$ | $\frac{8}{x}$ | $\underset{\underset{X}{C}}{\substack{2}}$ | $\frac{0}{x}$ | $\frac{F_{d} 11}{x}$ | Don't <br> Know <br> \% |
| The physical plants (building) and facilities | 23 | 36 | 22 | 3 | 1 | 15 |
| The curriculum, that is, the subjects offered | 18 | 36 | 25 | 3 | 1 | 18 |
| The handing of extracurricular activities sports, theater, etc. | 22 | 38 | 19 | 4 | 1 | 11 |
| Books and instructional materials $\qquad$ | 11 | 32 | 26 | 1 | 1 | 23 |
| Quality of teaching | 11 | 36 | 31 | 1 | 2 | 14 |
| Education students get | 8 | 32 | 39 | 8 | 2 | 12 |
| The way schools are administered | 10 | 28 | 35 | 10 | 3 | 14 |
| Preparing students for college | 13 | 28 | 28 | 13 | 2 | 16 |
| The way discipline is handied | 6 | 20 | 28 | 25 | 8 | 14 |
| Preparing for jobs those students not planning to go to college $\qquad$ | 1 | 21 | 36 | 13 | 2 | 16 |
| Behavior of students | 2 | 19 | 34 | 25 | 0 | 12 |

The Delaware sur i.y was conducted in August 1985. The nuber of representative households sampled was 331 . Respondents were age 18 and over. The level of accuracy for the statewide sample is plus or minus 7\%. Cross tabulations are available for respondents by county of residence, sex, race, age group, educational level, income, occupational group and for groups with (1) no children in school, (2) children in public schools, (3) children in nonpublic school, and (4) children in both public and nonpublic schools. Allowance must be made for a decrease in th. level of accuracy where small groups are involved, e.g., parents with children in both nublic and nonpublic schools.

## PROGRAM \& POLICY

It is at program and policy levels that resources and services are translated into coherent educational efforts. Delaware chool administrators and policy groups strive to:

- maintain balance in programs among educational goals
- maintain balance in programs to serve careor aspirations (vocational and crllege preparation)
- maintain balance in programs among disciplines (e.g. science, mathematics, art)
- maintain balance in progr ms to serve the academic diversity existent in the student population
- support innovative appruaches to solving long-standing educational problems (e.g. dropouts)
- respond progranmatically to equity issues (e.g. women's equity, access of handicapped to schools)
- respond programmatically to social problemis that impact on education (e.g. drugs and alcohol)

Questions of effectiveness and impact are better addressed at program and service delivery levels.

## COURSE OFFERINGS

A recent study by the National Center of Education Stitistics (NCES) ${ }^{17}$ examined trends in high school course offerings and enrollments between 1972-13 and 1981-82. A brief recounting of the findings for Mathematics and Foreign Languages course offerings provides an historical context for considering the acaderric opportunity provided in Delaware schools. The NCES study findings for the nation state that:

Mathematics - Nationwide nearly $88 \%$ of public schools in 1972-13 offered one or more courses in mathematics compared with more than $99 \%$ in 1981-82. A majority of secondary schools in both years offered courses in general mathematics for grades 9-12, elementary and intermediate algebra, and geometry (plane and solid). During 1972-73, a majority of schools offered courses in algebra and trigonometry but in 198182 only a minority of schools did so. A slight majority of schools offered a course in applied mathematics in 1981-82.

Foreign Language - Nationwide the percentage of high schools offering foreign language instruction was relatively stable between 1972-13 and 1981-82. Approximately $83 \%$ of schools in the earlier year offered one or more courses in foreign language compared with $84 \%$ in latter years. Most frequently offered were 1 st and 2nd year Spanish followed by lst and 2nd year French. These were the only foreign language courses to be offered by a majority of schools in both years. Moreover, French and Spanish were tre only foreign languages which the majority of students had the option of studying in 1982 for 4 fall years.

## Mathematics in High Schools *

All regular Delaware high schools offered:

- both algebra 1 and 2
- at least one course classified as advanced \& pure mathematics (e.g. solid geometry, trigonometry, calculus).
- About half of Delaware's regular high schools offered Advanced Placement Calculus.
* No data available for 1 high school.

Foreign Languages in High Schools *

- All regular Delaware high schools offer:d 2 or more years of both French and Spanish.
- 88\% of regular Delaware high schools (serving 89\% of the State's students in Grades 9-12) offered 4 or more years of Spanish.
- 88\% of regular Delaware high schools (serving 86\% of the State's students in Grades 9-12) offered 4 or more years of French.
- 10 of the 24 regular high schools offer $?$ or more years of instruction in 4 languages.
* No data available for 1 high school.

Two other recent studies by the National Center for Education statistics 18 include national estimates that provide a means for comparing academic course offerings in Mathematics, Science, Foreign Language and Computer Science in Delaware high schools with the nation at large. National estimates are for the year 1981-82. Delaware statistics are for the year 1985-86. See Table 8.

COMPARISON of average mumber of courses
IN MTHEMAIICS, SCIENCE. FOREICN LAMCUAGE ANO COMPUTER SCIENCE IN SECOWDARY SCHDOLS
oflamare ano the mation

| RE ANO THE MATION$1985-86$ |  |  |  |
| :---: | :---: | :---: | :---: |
| Cours jfferings |  |  |  |
|  | National | Deldmare* | \% Del. Schools |
| Instructional | Average | Average | Exceeding National |
| Program | Per School | Per School | Averdge |


| 'Wathematics | 8.5 | 14.3 | 87.0 |
| :---: | :---: | :---: | :---: |
| General Mathematics 1 | 15 | 2.3 | 82.6 |
| General Mathematics 2 | 1.2 | 2.1 | 82.6 |
| Geric:-i Mathematics, Other | 0.2 | 0.5 | 39.1 |
| Algebra 1 | 1.1 | 1.4 | 34.8 |
| Algebra 2 | 1.0 | 1.4 | 100.0 |
| Algebra 3 | 0.7 | 0.9 | 61.0 |
| Geometry | 1.2 | 1.9 | 65.2 |
| Advanced and Pure Mathematics | 1.5 | 2.3 | 65.2 |
| Calculus, Advanced Placement | 0.1 | 0.6 | 41.8 |
| Statistics, Applied Mathematics and Actuarial Science | 0.1 | 0.3 | 30.4 |
| Science | 6.1 | 116 | 95.7 |
| 810logy, General | 1.7 | 2.0 | 60.9 |
| 810logy, College Preparatory | 0.8 | 1.4 | 87.0 |
| Life Sciences, other | 0.3 | 0.1 | 39.1 |
| Physical Sciences, General | 0.1 | 2.3 | 100.0 |
| Physical Sciences, Other | 0.2 | 01 | 39.1 |
| Chem, stry | 1.5 | 2.1 | 87.0 |
| Geological Sciences | 0.4 | 0.1 | 0.1 |
| Physics | 1.1 | 1.5 | 47.8 |
| Computer Science Computer Science Languages | 1.0 | 5.0 | 100.C |
| and Programing | 0.1 | 46 | 95.1 |
| 8usiness Data Processing Applications | 0.3 | 0.5 | 34.8 |
| Foreign Language | 13 | 14.0 | 95.6 |

Delaware data reflect course offerings for 23 of 25 regular high schools from which data vere obtained.

The data show that the breadth and depth of course offerings in Delaware high schools for the academic areas of Mathematics, Science, Computer Science and Foreign language compare favorably with the nation at large. For example, in foreign languages, on the average, aimost twice the number of foreign language courses are available in Delaware high schools than in high schools in the nation at large.

The Annual Oropout Study and Longitudinal Study of School Leavers. Delaware Secondary Schools 1984-85 ${ }^{19}$ reports that:
"In the past, the identification of potential dropouts and the implementation of dropout prevention programs have been mainly a local school district initiative in Delaware. Leadership in the area has been provided by the Office of the State Supervisor of Guidance and Pupil Personnel Services, Department of Publir Instruction.

An Office of State Planning and Coordination report entitled Delaware High School Oropouts 20 summarizes the results of a statewide telephone survey confucted in April 1986 for the purpose of reviewing dropout prevention programs in operation within Delaware public school districts. The results of this survey indicated that most Delaizare school districts rely to a greater or lesser extent on the office of the school guidance counselor in initiating informal dropout prevention efforts. However, nine of the nineteen school districts in Delaware had specific, formalized identification and prevention programs in operation during the 198586 school year consisting of one or more of the following elements:

- Oropouts are contacted by school personnel over the summer months to encourage them to returí to school in the fall.
- Exploratory skills programs, targeted to potential dropouts in the $9 t h, 10 t h$, and llth grades, teach ways to improve social, survival, and motivational skills.
- Work Coop/Diversified Occupation Programs allow students to gain work experience while continuing their formal education.
- Potential dropouts are identified through a combination of a computer projection model and input from guidance counselors and teachers. Selected students are assigned to school personnel who volunteer to contact the student weekly, have talks with the parents un a monthly basis, and visit the student's home at some time during the year.
- In some cases administrative promotions are granted to students who have failed grades provided they agree to participate in a formalized prevention program within the school.
- Career education progroms are offered in which students can learn interviewing skills, time management, and how to apply for jobs.
- Free day-care service is provided to encourage teenage mothers to return to school and complete their high school education."


## ACADEMIC DIVERSITY

Public schools serve a remarkably diverse population. The question of how to provide opportunities for each learner commensurate with his individual abilities is subject to seemingly never ending debate by educators and non-educators alike. Sume students o.- middle school age are ready to study some academic topics at a college level. Some children of college age are still struggling to attain basic, primary academic concepts. Some students by virtue of a handicapping condition, either environmental or personal, require special learning environments or special support services.

Academically Talented Students Some program and policy provisions for academically talented students include:

- state participation in the Johns Hopkins University Annual Talent Search for the Center for Adivancement of Academically Ta!ented Youth. The search centers primarily on seventh grade students who are identified by their schools and meet the required qualifications. For those students who qualify, an opportunity to participate in the accelerated program at Johns Hopkins is extended
- offering advanced placement courses for college-bound students in many of the State's high schools
- state policy that permits eariy college admission for advanced high school students
- programs for gifted and talented that offer enrichment opportunities in all public school districts.


## Special Need Students

In Delaware, intensive effort is made to locate and
place special need children in supportive environments. The number of special need students is shown in Table 9 for the years 1979-1985.
thale 9

ENROLLMENTS OF SPECIAL PUPILS
FALL 1979-1985

|  | Enrollments |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 1979 | 1981 | 1983 | 1985 |
| Educable Mentally Handicapped | 1,699 | 1,274 | 1,133 | 953 |
| Severely or Emotionally Maladjusted | 2,007 | 2,019 | 2, 198 | 2,259 |
| Learning Disabilities | 5,334 | 5,466 | 5,613 | 6,338 |
| Trainable Mentally Handicapped | 451 | 378 | 317 | 349 |
| Severely, Mentally Handicapped | 264 | 258 | 229 | 224 |
| Orthopedically Handicapped | 237 | 191 | 202 | 215 |
| Hard of Hearing or Partially Deaf | 156 | 169 | 182 | 184 |
| 81 ind | 1 | 5 | 6 | 1 |
| Partially sighted | 12 | 13 | 7 | 11 |
| Autistic | 35 | 37 | 51 | 12 |
| Deaf/blind | 31 | 36 | 32 | 34 |
| Total* | 10,245 | 9,848 | 10,102 | 10,639 |

Totals shown may not correspond to actual sum because fractional parts were dropped. Source: September Unit Allotment. Reports for 1919-1984. Delaware Department of Public Instruction, Planning, Research and Evaluation Oivision.

Examples of program provisions for these students include:

- preschool programs for some children from birth through age six
- several programs for mildly handicapped individuals ages 3 through 20
- provision of three specially equipped facilities for orthopedically handicapped students
- provision of special schools for moderately and severely mentally handicapped students from ages 3 through 20
- special services for hearing and visually impaired students
- a special statewide program for approximately 40 deaf/blind children in 5 sites across the State
- a special program for autistic sti ents
- provision of private placement for pupils with complex or rare handicaps such that services cannot be provided by public schools.


## ALV:mc

PR\&E No. 81-16
10. Robert F. 800zer, Annual Dropout Study and Longitudinal Study of Schuol Leavers Delaware Secondary Schools 1984-85, (Dover, DE, Dept. of Public Instruction, 1986.
11. National Education Association Rankings of the States, 1986, (West Haven, CT, N.E.A. 1986), p. 42.
12. Ibid, p. 54.
13. Robert F. 8oozer, Supply and Dtiand Educational Personnel in Delaware 1984-85, (Dover, DE, Dept. of Public Instruction, 1985), p. 49.
14. Patricia urahain, "Cacophony About Practice, Silence About Purpose," Daedalus, Fall 1984, p. 33.
15. Robert F. Boozer, Supply and Demand Educational Personnel in Delaware, 1984-85, (Dover, DE, Dept. of Public Instruction, 1985) p. 39.
16. Ibid, p. 39.
11. National Center for Education Statistics, A Irend Study of High School Offerings and Enrollments: 1912-13 and 1981-82, (Washington, D.C., December 1984).
18. National Center for Education Statistics, An Analys,s of Course offerings and Enrollments as Related to School Characteristics, April 1985 and Course Offerings and Enrollments in the Arts and Humanities at the Secondary School Level, December 1984. (Washington, D.C.).
19. Robert F. 8oozer, Annual Dropout Study and Longitudinal Study of School Leavers. Delaware Secondary Schools 1984-85. (Dover, DE, Dept. of Public Instruction,
20. Paul L. Cherry, Delaware High School Dropouts, Unpublished Working Paper, Office of State Planning and Coordination, April 1986.

FDUCAI IONAL INDICATORS
Comnittee Members

| Dr. Donald Ames | State Supervisor Exceptional Children <br> Programs |
| :--- | :--- |
| Dr. Gail Ames | Administrative Assistant Red Clay <br> Consolidated District |
| Mr. Sidney Collison | Assistant State Superintendent <br> Instructional Survices |
| Mr. Edward Wilchinski Assistant Director Advisory Council |  |
| on Career and Voc. Fd |  |


| Dr. Henry liarper | State Director of Instruction Instructional Services |
| :---: | :---: |
| Dr. Russell Knorr | Superintendent Seaford District |
| Dr. Louise Haslin | Assistant Superintendent Brandywine Dist, $=1$ |
| Mr. Robert McBride | Del. Postsecondary fid. Cumm. |
| Dr. Walter Orr | State Specialist Fd. Dissemination \& Research |
| Dr. Alice Valdes | State Supervisor Fducational Planning |
| Mr. Frank Wolfe | Director Secondary rducation Caesar Rodney District |

TABLE A-I
STATE RESULTS
DELAMAE EOUCATIOMAL ASSESSMENT PAOCRM
(Regular and Special Education combined) AVERAGE SCOAES

SPAIME 1981
SPRIMC 1982

| Grades Grades |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | 2 | 3 | 4 | 5 | 6 | 1 | 8 | 11 | Content Areas | 1 | 2 | 3 | 4 | 5 | 6 | 1 | 8 | 11 |
| 50.6 | 59.1 | 55.2 | 54.2 | 54.9 | 54.2 | 54.4 | 53.6 | 53.2 | Reading | 59.0 | 59.0 | 59.1 | 54.2 | 55.1 | 56.0 | 56.4 | 54.7 | 532 |
| - | 59.9 | 50.9 | 50.7 | 56.4 | 55.2 | 55.4 | 53.9 | 51.0 | Spelling | - | 61.3 | 60.3 | 59.0 | 575 | 55.5 | 555 | 53.6 | 529 |
| 54.6 | 60.5 | 59.1 | 59.5 | 50.6 | 50.1 | 55.0 | 54.0 | 52.6 | Language | 54.1 | 62.0 | 60.9 | 58.2 | 59.3 | 59.2 | 562 | 568 | 54.0 |
| 61.2 | 59.5 | 50.3 | 51.3 | 56.3 | 56.6 | 56.4 | 55.2 | 53.1 | nathemetics | 62.4 | 59.9 | 60.1 | 56.5 | 54.1 | 57.3 | 51.9 | 56.6 | 53.6 |
| 50.9 | 59.9 | 50.1 | 57.3 | 56.9 | 56.5 | 55.6 | 54.1 | 53.2 | Total Battery | 60.5 | 60.1 | 60.5 | 56.3 | 50.5 | 57.1 | 51.2 | 56.3 | 53.7 |

SPRIME 1980

| Grades |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Content Areas | 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 11 |
| Reding | 60.2 | 60.5 | 61.1 | 55.5 | 56.2 | 51.4 | 56.9 | 56.2 | 53.5 |
| Spelling | - | 62.4 | 62.5 | 60.4 | 50.1 | 51.5 | 56.9 | 55.1 | 53.6 |
| Lanquage | 55.9 | 63.2 | 63.4 | 59.6 | 60.1 | 61.1 | 57.5 | 59.3 | 55.1 |
| Mathamatics | 62.4 | 61.6 | 61.9 | 51.6 | 59.2 | 59.1 | 58.2 | 57.4 | 54.2 |
| Total eattery | 61.3 | 62.6 | 62.7 | 57.8 | 59.4 | 59.6 | 51.9 | 57.1 | 54.5 |

SPRIVE 1984
SPRIMC 1985

| Grades Grades |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1 | 2 | 3 | 4 | 5 | 6 | 1 | 0 | 11 | Content Areas | 1 | 2 | 3 | 4 | 5 | 6 | 1 | 0 | 11 |
| 54.4 | 59.5 | 53.2 | 51.2 | 53.1 | 53.9 | 52.6 | 53.5 | 52.2 | lotal Reading | 55.2 | 60.3 | 541 | 51.3 | 546 | 57.0 | 535 | 56.6 | 545 |
| - | 61 : | 60.0 | 59.1 | 55.6 | 50.3 | 56.1 | 51.1 | 55.0 | Total Language | - | 62.9 | 61.1 | 59.6 | 51.6 | 610 | 57.8 | 60.3 | 57.4 |
| 51.1 | 64.7 | 59.2 | 61.4 | 57.6 | 50.3 | 55.5 | 55.2 | 53.3 | Total Mathamics | 59.3 | 65.5 | 600 | 61.8 | 59.3 | 598 | 56.8 | 51.9 | 55.8 |
| - | 61.1 | 59.1 | 59.1 | 54.5 | 57.4 | 54.1 | 55.2 | 54.5 | Total oattery | - | 62.1 | 60.2 | 59.4 | 56.3 | 60.3 | 56.1 | 58.2 | 56.9 |
| - | - | - | - | - | - | - | - | 52.5 | Science | - | - | - | - | - | . | - | 5.2 | 54.1 |
| - | - | - | - | - | - | - | - | 51.4 | Social Studies | - | - | - | - | - | - | - | - | 588 |

MOTE: Score is the Mormal Curve Equivalent wich has a national average of 50.0 .

## TABSE A-2

## PERCENTAGE OF STUDENTS SCORING ABOVE NAT IONAL MEOIAN TOTAL BATTERY TEST SCORES

(REGULAR ANO SPECIAL EDUCATION STUDENTS COMBINED)

|  | California Achievement Test |  | Comprehensive Tests of 8asic Skills |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Grades | $\begin{gathered} 1982 \\ \mathbf{\%} \\ \hline \end{gathered}$ | $\begin{gathered} 1983 \\ \% \\ \hline \end{gathered}$ | $\begin{gathered} 1984 \\ \quad \% \\ \hline \end{gathered}$ | $\begin{array}{r} 1985 \\ -\quad \% \\ \hline \end{array}$ | $\begin{array}{r} 1986 \\ -\quad \% \\ \hline \end{array}$ |
| 1 | - | - | - | - | - |
| 2 | 70 | 14 | 69 | 11 | 14 |
| 3 | 70 | 14 | 67 | 70 | 79 |
| 4 | 64 | 67 | 67 | 68 | 66 |
| 5 | 64 | 66 | 58 | 61 | 61 |
| 6 | 65 | 69 | 61 | 68 | 66 |
| 7 | 64 | 66 | 58 | 61 | 61 |
| 8 | 61 | 65 | 58 | 64 | 57 |

TABLE A-3
pertentage of students in lowest quartiie (national) TOTAL BATTERY TEST SCORES
(REGULAR ANO SPECIAL EDUCATION STUDENTS SOMBINED)

| Grades | California Achievement Test |  | Comprehensive Tests of Basic Skills |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{array}{r} 1982 \\ \times \\ \hline \end{array}$ | $\begin{gathered} 1983 \\ \not x \\ \hline \end{gathered}$ | $\begin{gathered} 1984 \\ \quad x \\ \hline \end{gathered}$ | $\begin{gathered} 1985 \\ \% \\ \hline \end{gathered}$ | $\begin{array}{r} 1986 \\ \mathbf{x} \\ \hline \end{array}$ |
| 1 | - | - | - | - | - |
| 2 | 9 | 9 | 12 | 11 | 9 |
| 3 | 10 | 9 | 11 | 10 | 1 |
| 4 | 14 | 11 | 12 | 12 | 11 |
| 5 | 13 | 11 | 15 | 13 | 12 |
| 6 | 13 | 11 | 15 | 11 | 10 |
| 1 | 14 | 12 | 16 | 15 | 10 |
| 8 | 14 | 13 | 16 | 13 | 13 |


[^0]:    

    * Reproductions supplied by EDRS are the best that can be made * * from the original document. *

[^1]:    * No data avalable at this time *" Mo data reported at this time

